

**COUNTY OF SAN DIEGO
BOARD OF SUPERVISORS
WEDNESDAY, FEBRUARY 14, 2018**

MINUTE ORDER NO. 1

**SUBJECT: NOTICED PUBLIC HEARING:
COUNTY OF SAN DIEGO CLIMATE ACTION PLAN AND GENERAL PLAN
AMENDMENT; POD15-002; GPA16-007 (DISTRICTS: ALL)**

OVERVIEW

Today's request is for the Board of Supervisors (Board) to approve an achievable, enforceable, and measurable Climate Action Plan (CAP), which includes measures to reduce greenhouse gas (GHG) emissions from County of San Diego (County) local government operations and from activities within the unincorporated county.

The State of California (State) has emphasized reducing GHG emissions and preparing for the associated weather changes that can affect sea-level rise, wildfires, water supply, and other risks. In 2005, the State set a goal to reduce statewide emissions to 80% below 1990 GHG emissions levels by 2050. Since then, two sets of legislation codified statewide GHG reduction targets to reduce emissions to 1990 levels by 2020 and to 40% below 1990 levels by 2030.

In addition to the State mandate, the 2011 General Plan Update (2011 GPU) Program Environmental Impact Report adopted several mitigation measures to minimize the significant effects of climate change in connection with the build out of the General Plan, including the development of a CAP to reduce GHG emissions consistent with State targets applicable at that time. The initial CAP approved by the Board on June 20, 2012 (4) (2012 CAP) was subsequently challenged in court and invalidated. After litigation concluded, the Board rescinded the 2012 CAP and staff began preparing an entirely new CAP on April 8, 2015 (9).

To meet State targets, the County must reduce total GHG emissions by 520,703 metric tons of carbon dioxide equivalent (MTCO_{2e}) by 2020 and 1,796,692 MTCO_{2e} by 2030. The County is on track to meet its 2020 target. For the 2030 target, State legislation and actions will help reduce GHG emissions locally by 899,547 MTCO_{2e}, leaving the County responsible for reducing the remaining 897,145 MTCO_{2e}.

On August 10, 2017, the County released, for public review, a draft: CAP (August 2017 CAP); Supplemental Environmental Impact Report (SEIR); General Plan Amendment; Guidelines for Determining Significance for Climate Change that included a draft Greenhouse Gas Threshold of Significance; Report Format and Content Requirements for Climate Change; and Climate Action Plan Consistency Review Checklist. The August 2017 CAP identified GHG emissions, projections, and reduction targets for the county's unincorporated areas and County operations, and included reduction measures to ensure the County meets the State 2020 and 2030 targets.

Based on comments received during the public review period, at informational meetings held throughout the region, and at Planning Commission meetings, staff has revised the August 2017 CAP to create a draft Final Climate Action Plan (draft Final CAP). The draft Final CAP includes 30 measures that address opportunities and constraints of the region's diverse landscape of open spaces, rural villages, and agricultural lands. It is structured to advance and build upon the 2011 GPU's vision and guiding principles to promote health,

sustainability, environmental stewardship, vitality of the local economy, and individual character of existing communities. It also aligns with the County's existing plans and programs, such as the County's Strategic Energy Plan and the Strategic Plan to Reduce Waste.

This is a request for the Board to receive the draft Final CAP. Based on comments received during stakeholder input, a staff recommendation and three additional options were developed and are included for the Board's consideration. In addition, a Planning Commission recommendation is included in this report. All are covered in the analysis of the draft Final SEIR and none would result in any new significant environmental impacts. The three options focus on addressing: (1) a desire for increased reliance on renewable energy; (2) impacts from increased up-front costs on housing; and (3) impacts from increased up-front costs on residential and non-residential development.

RECOMMENDATION(S)
PLANNING COMMISSION

On January 18, 2018, the Planning Commission considered the draft Final Climate Action Plan and related information, and the draft Final Supplemental Environmental Impact Report. The Planning Commission recommended Option 3: Residential and Non-residential Development to the Board of Supervisors (Board), with one modification. The Planning Commission recommends the Board:

1. Adopt the California Environmental Quality Act (CEQA) Findings, which include the certification and findings regarding significant effects of the project, the mitigation and monitoring program, the Statement of Overriding Considerations, and the recirculation statement prepared pursuant to CEQA Guidelines Sections 15088.5, 15090, 15091, 15093 and 15097, and certify the Final Supplemental Environmental Impact Report (Final SEIR). (Attachments J & Q-4)
2. Adopt the Guidelines for Determining Significance for Climate Change, dated January 2018. (Attachment D)
3. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GREENHOUSE GAS THRESHOLD OF SIGNIFICANCE, DATED JANUARY 2018. (Attachment F-4)
4. Adopt the draft Final Climate Action Plan Option 3: Residential and Non-residential Development, which includes the Final SEIR "Increased Solid Waste Diversion Alternative" and "100% Renewable Energy Alternative," and removes five reduction measures; with a modification to one reduction measure. (Attachments A, Q-1, Q-2, & Q-3)
5. Adopt the Climate Action Plan Consistency Review Checklist, dated January 2018. (Attachment B & Q-1)
6. Adopt the Report Format and Content Requirements for Climate Change, dated January 2018. (Attachment E)
7. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS UPDATING THE 2011 GENERAL PLAN UPDATE PROGRAM ENVIRONMENTAL IMPACT REPORT MITIGATION MEASURES CC-1.2, CC-1.7, AND CC-1.8. (Attachment F-2)
8. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GENERAL PLAN AMENDMENT PDS2016-GPA-16-007, AMENDING THE 2011 GENERAL PLAN UPDATE GOAL COS-20 AND POLICY COS-20.1. (Attachment F-1)

Should the Board adopt the Planning Commission Recommendation, Planning & Development Services recommends the Board of Supervisors also:

9. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS TO APPLY FOR AND ACCEPT GRANT FUNDING TO SUPPORT THE CLIMATE ACTION PLAN. (Attachment F-3)
10. Authorize the Chief Administrative Officer, or designee, to apply for and accept grant funds and negotiate contracts to support implementation of the Climate Action Plan.

DEPARTMENT OF PLANNING & DEVELOPMENT SERVICES

Planning & Development Services recommends the Staff Recommendation to the Board of Supervisors (Board) and that the Board:

1. Adopt the California Environmental Quality Act (CEQA) Findings, which include the certification and findings regarding significant effects of the project, the mitigation and monitoring program, the Statement of Overriding Considerations, and the recirculation statement prepared pursuant to CEQA Guidelines Sections 15088.5, 15090, 15091, 15093 and 15097, and certify the Final Supplemental Environmental Impact Report (Final SEIR). (Attachments J & K)
2. Adopt the Guidelines for Determining Significance for Climate Change, dated January 2018. (Attachment D)
3. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GREENHOUSE GAS THRESHOLD OF SIGNIFICANCE, DATED JANUARY 2018. (Attachment F-4)
4. Adopt the draft Final Climate Action Plan and the Final SEIR “Increased Solid Waste Diversion Alternative.” (Attachments A, G-1, G-2 & G-3)
5. Adopt the Climate Action Plan Consistency Review Checklist, dated January 2018. (Attachments B & G-1)
6. Adopt the Report Format and Content Requirements for Climate Change, dated January 2018. (Attachment E)
7. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS UPDATING THE 2011 GENERAL PLAN UPDATE PROGRAM ENVIRONMENTAL IMPACT REPORT MITIGATION MEASURES CC-1.2, CC-1.7, AND CC-1.8. (Attachment F-2)
8. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GENERAL PLAN AMENDMENT PDS2016-GPA-16-007, AMENDING THE 2011 GENERAL PLAN UPDATE GOAL COS-20 AND POLICY COS-20.1. (Attachment F-1)
9. Adopt the RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS TO APPLY FOR AND ACCEPT GRANT FUNDING TO SUPPORT THE CLIMATE ACTION PLAN. (Attachment F-3)
10. Authorize the Chief Administrative Officer, or designee, to apply for and accept grant funds and negotiate contracts to support implementation of the Climate Action Plan.

FISCAL IMPACT

There is no fiscal impact associated with these recommendations to adopt the draft Final Climate Action Plan (draft Final CAP) for Fiscal Year (FY) 2017-18. Proposed FY 2017-18 draft Final CAP implementation costs of \$31.2 million are included in the FY 2017-18 Operational Plan in the participating departments for the programs that will contribute to the draft Final CAP (\$31.0 million for existing programs and \$200,000 for new or expanded programs). There will be no change in net General Fund cost and no additional staff years in FY 2017-18.

The Climate Action Plan Implementation Cost Report (Attachment H-1) estimates the County's future costs to implement the draft Final CAP through FY 2022-23. This timeframe represents the "start-up" phase of the plan. Certain draft Final CAP measures may be implemented that have costs beyond the scope of this initial cost analysis, including implementation of the Local Direct Investment Program and Renewable Energy Program.

Of the total projected \$236.4 million implementation cost beginning in FY 2017-18 through FY 2022-23, existing funded programs account for about 90% (approximately \$212.1 million). New and expanded programs account for about 10% of the projected implementation cost (approximately \$24.3 million) and of this amount, approximately \$9.3 million can be funded by existing resources, while roughly \$15.0 million represents currently unfunded activities. Potential funding sources for the identified unfunded activities include available prior year fund balance (one-time-only funding), General Purpose Revenue, grants, and if needed, future cost recovery fees, such as building permits.

Further, based on the Climate Action Plan Implementation Cost Report, it is anticipated that there will be a staffing impact from implementation of the draft Final CAP, with a total of 12.00 new full-time equivalent (FTE) positions estimated, including 4.00 FTEs in FY 2018-19, 3.00 FTEs in FY 2019-20, 4.00 FTEs in FY 2020-21, and 1.00 FTE in FY 2021-22. Proposed new staffing, by department, is the addition of 9.00 FTEs in Planning & Development Services, and 3.00 FTEs in the Air Pollution Control District through FY 2022-23.

Operational costs, funding source(s), and staffing impacts from the activities approved based on the draft Final CAP will be included by various departments in future Operational Plans beginning in FY 2018-19, subject to approval by the Board of Supervisors.

BUSINESS IMPACT STATEMENT

The proposed project will result in greenhouse gas reductions and other co-benefits such as improved air quality, green economy job growth, and reduced household transportation costs. Measures also have direct and indirect economic benefits; improving energy and water-use efficiency has the potential to lower operation costs for residents and businesses. Reduced energy and water costs could lead residents and businesses to invest and spend more in the local economy. Progressive building design and construction practices can reduce the demand for imported energy. Local clean energy projects such as residential solar installations, utility scale solar and wind projects, and electric vehicle charging stations can result in more local investment, local jobs, and money circulating in the local economy. Reinvestment in local buildings, public facilities, parks, and infrastructure will provide new opportunities for skilled trades and professional services.

ACTION 1.1:

MOTION by Supervisor Gaspar, seconded by Supervisor Horn, to adopt the Planning Commission's recommendations.

(No action taken; A substitute motion was made by Supervisor Roberts)

ACTION 1.2:

Noting for the record that an Errata sheet was submitted to note that Exhibit A to Attachment F-1 and Exhibit A to Attachment F-2 are currently located in the record as Attachment C of the Board Letter (General Plan Amendment for the Climate Action Plan), and for clarity purposes, these exhibits were attached to the Errata and were added to Attachment F-1 and Attachment F-2 respectively. ON MOTION of Supervisor Roberts, seconded by Supervisor Cox, the Board of Supervisors took the following action:

1. Adopted the California Environmental Quality Act (CEQA) Findings for Modified Option 3 (Supplemental Information Modifying Option 3, Attachment D), which include the certification and findings regarding significant effects of the project, the mitigation and monitoring program, the Statement of Overriding Considerations, and the recirculation statement prepared pursuant to CEQA Guidelines Sections 15088.5, 15090, 15091, 15093 and 15097, and certify the Final Supplemental Environmental Impact Report (Final SEIR).
2. Adopted the Guidelines for Determining Significance for Climate Change, dated January 2018. (Attachment D)
3. Adopted Resolution No. 18-020, entitled: RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GREENHOUSE GAS THRESHOLD OF SIGNIFICANCE, DATED JANUARY 2018. (Attachment F 4)
4. Adopted the draft Final Climate Action Plan for Modified Option 3: Residential and Non residential Development, which includes the draft Final SEIR “Increased Solid Waste Diversion Alternative” which would replace the components of GHG reduction measure SW-1.1, remove GHG reduction measures T-3.1, E-1.1, E-1.3, E-2.2, accelerate implementation of GHG reduction measure T-1.3 by updating 15 Community Plans by 2030 and an additional four Community Plans between 2031 and 2040. A local direct investment program would be implemented to achieve a total reduction of 176,614 metric tons and measure E-1.2 would be modified to include a program for existing home owners meeting certain income criteria to reduce the cost to replace natural gas tank based water heaters with solar electric or tankless gas. (Attachments B and C of Supplemental Information Modifying Option 3)
5. Adopted the Climate Action Plan Consistency Review Checklist, dated January 2018. (Attachment B & Q 1)
6. Adopted the Report Format and Content Requirements for Climate Change, dated January 2018. (Attachment E)
7. Adopted Resolution No. 18-021, entitled: RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS UPDATING THE 2011 GENERAL PLAN UPDATE PROGRAM ENVIRONMENTAL IMPACT REPORT MITIGATION MEASURES CC 1.2, CC 1.7, AND CC 1.8. (Attachment F 2)
8. Adopted Resolution No. 18-022, entitled: RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS ADOPTING THE GENERAL PLAN AMENDMENT PDS2016 GPA 16 007, AMENDING THE 2011 GENERAL PLAN UPDATE GOAL COS 20 AND POLICY COS 20.1. (Attachment F 1)

9. Adopted Resolution No. 18-023, entitled: RESOLUTION OF THE COUNTY OF SAN DIEGO BOARD OF SUPERVISORS TO APPLY FOR AND ACCEPT GRANT FUNDING TO SUPPORT THE CLIMATE ACTION PLAN. (Attachment F 3)
10. Authorized the Chief Administrative Officer, or designee, to apply for and accept grant funds and negotiate contracts to support implementation of the Climate Action Plan.
11. Directed the Chief Administrative Officer to clarify what the Consistency Review Checklist applies to on the Checklist; conduct a thorough Comparative Analysis, of the implementation of the Renewable Energy E-2.1; focus on development of local community based energy generation, rooftop, micro grids, and off the grid systems; develop a way for large or small scale wind or solar projects that would benefit the local community that they are located in and provide a benefit to San Diego rate payers; look at special landscape areas recognizing there are different ways of doing things to reduce water usage, aggressively pursue CCA as mentioned in the Plan; and to not only include the cost analysis of the projects, but the cost to the consumer and ratepayers in the Comparative Analysis.

AYES: Cox, Jacob, Gaspar, Roberts, Horn

State of California)

County of San Diego) §

I hereby certify that the foregoing is a full, true and correct copy of the Original entered in the Minutes of the Board of Supervisors.

DAVID HALL

Clerk of the Board of Supervisors



Signed

by Marvice Mazyck, Chief Deputy